

HIW/18/24

East Devon Highways and Traffic Orders Committee
19 April 2018

Proposed Prohibition of Motor Caravans & Various Restrictions, Exmouth

Report of the Chief Officer for Highways, Infrastructure Development and Waste

Please note that the following recommendations are subject to consideration and determination by the Committee before taking effect.

Recommendation: It is recommended that:

- (a) the responses to the advertised Traffic Regulation Order are noted; and**
- (b) that approval is given to make and seal the Traffic Regulation Order as advertised.**

1. Summary

This report is to consider the representations received during the proposed prohibition of motor caravans and various restrictions Traffic Regulation Order (TRO) consultation.

2. Background

In 2017 Exmouth Town Council raised concerns at the number of motor caravans using the seafront for extended stays and requested that a working group be formed to look at measures to address local concerns. Devon County Council was asked to attend a Campervan Task and Finish Forum in conjunction with the Town Council and East Devon District Council to review how parking for campervans could be best managed.

On 7 August 2017, Exmouth Town Council agreed that an holistic approach between Devon County Council and East Devon District Council should be taken to ensure that suitable provision is provided for motorists visiting Exmouth seafront in campervans, whilst discouraging long term on street parking. A copy of the request for a review of restrictions from Exmouth Town Council to Devon County Council and East Devon District Council is shown in Appendix I.

3. Proposal

As part of the scheme it is proposed to introduce a prohibition of motor caravans between 8pm and 8am along sections of Imperial Road, Queens Drive (spur road to Orcombe Point) and Maer Road; 24-hour restriction on Motor Caravans along sections of Queens Drive; and Pay and Display with No Waiting at Any Time along sections of Maer Road. Details of the proposals are shown on drawing numbers ENV5651-01 to 06 (A) in Appendix II.

Alongside Devon County Councils proposals, East Devon District Council advertised amendments to the off-street parking places, which will have the effect of allowing Motor Caravans to park overnight in the following long stay car parks within Exmouth:

- (1) Imperial Road Recreation Ground
- (2) Maer Road
- (3) Queens Drive Echelon

A copy of the draft order is shown in Appendix III together with a plan showing the locations of the off-street car parks.

4. Consultations/Representations

A statutory consultation was undertaken in March 2018 and 8 representations were received to the proposed prohibition of vehicles order. A summary of the representations is shown in Appendix IV to this report.

After consideration of the comments received it is recommended that the TRO is made and sealed as advertised and a review is conducted after two years.

5. Financial Considerations

A total of £15,000 has been assigned to review the parking restrictions through the On-Street Parking account.

6. Equality Considerations

There are no equality issues relevant to the proposal.

7. Legal Considerations

When making a Traffic Regulation Order it is the County Council responsibility to ensure that all relevant legislation is complied with. This includes Section 122 of the Road Traffic Regulation Act 1984 that states that it is the duty of a local Authority, so far as practicable, secures the expeditious, convenient and safe movement of traffic and provision of parking facilities.

8. Risk Management Considerations

This proposal has been assessed and all necessary safeguards or action have been included to safeguard the Council's position

9. Public Health Impact

It is considered that there is no public health impact as a result of the recommendations.

10. Options/Alternatives

The option of not progressing with the restrictions would mean that the parking issues would continue.

11. Reason for Recommendation/Conclusion

The recommendation is based on the responses received from the statutory consultation and the partnership working with Exmouth Town Council and East Devon District Council, and will be subject to a review after two years.

Meg Booth
Chief Officer for Highways, Infrastructure Development and Waste

Electoral Divisions: Exmouth & Budleigh Salterton Coastal

Local Government Act 1972

List of Background Papers

Contact for enquiries: Lee Cranmer

Tel No: 0345 155 1004

| Background Paper | Date | File Ref. |
|------------------|------|-----------|
| None | | |

Ic090418edhatoc Proposed Prohibition of Motor Caravans & Various Restrictions, Exmouth
sc 03 100418



EXMOUTH TOWN COUNCIL

Phil Norrey
Devon County Council
County Hall
Topsham Road
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Devon EX2 4QD

Exmouth Town Council
44 Rolle Street
Exmouth
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EX8 2SH

Phone: [REDACTED]
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e-mail: [REDACTED]
website: www.exmouth.gov.uk

August 14th, 2017

Dear Mr Norrey,

Re: Campervan parking in Exmouth

At a meeting of Exmouth Town Council on Monday August 7th, Councillors voted unanimously in favour of asking DCC to implement the following recommendations which have been put forward and agreed by a dedicated Campervan Task and Finish Forum (in conjunction with Devon County Council's ward members for Exmouth):

- To prohibit the parking of motorcaravans between the hours of 20:00 and 08:00, on the following day, on the section of Queens Drive between the Lifeboat Station and Orcombe Point.
- To prohibit the parking of motorcaravans at any time along the "sand dune" section of Queens Drive on the basis that the District Council designates its Queens Drive Echelon car parking (on the opposite side of the road) as a new off-street campervan and motorhome facility.
- To prohibit the parking of motorcaravans between the hours of 20:00 and 08:00, on the following day in Maer Road and Imperial Road.

At the same time, Exmouth Town Council will be asking EDDC:

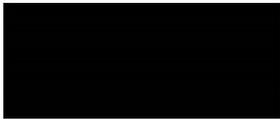
- To consider revising its current policy in Exmouth and agree in principal to offer some dedicated campervan and motorhome facilities for off-road overnight pitches for short stays of between 2 or 3 days / nights. If this is accepted, to consider making the following variations to its Off-street Parking Places Order;



- To offer up to 30 pitches for motorcaravans in the current Queens Drive Echelon car park (up to a maximum length T.B.C to avoid overhang into the carriageway).
- To offer up to 30 pitches for motorcaravans in the Estuary Coach & Lorry Park (when space becomes available following construction work).
- To offer up to 20 pitches for motor caravans in Imperial Recreation Ground car park.
- To offer up to 20 pitches for motorcaravans in Maer Road car park.
- To consider the feasibility and cost of offering the services of electric hook up, drinking water, waste water disposal and sewage disposal (in one or more of the toilet blocks). Sufficient refuse & recycling facilities to be located close to the pitches.

The proposals, if accepted, would be subject to a review after one full season.

Yours sincerely,

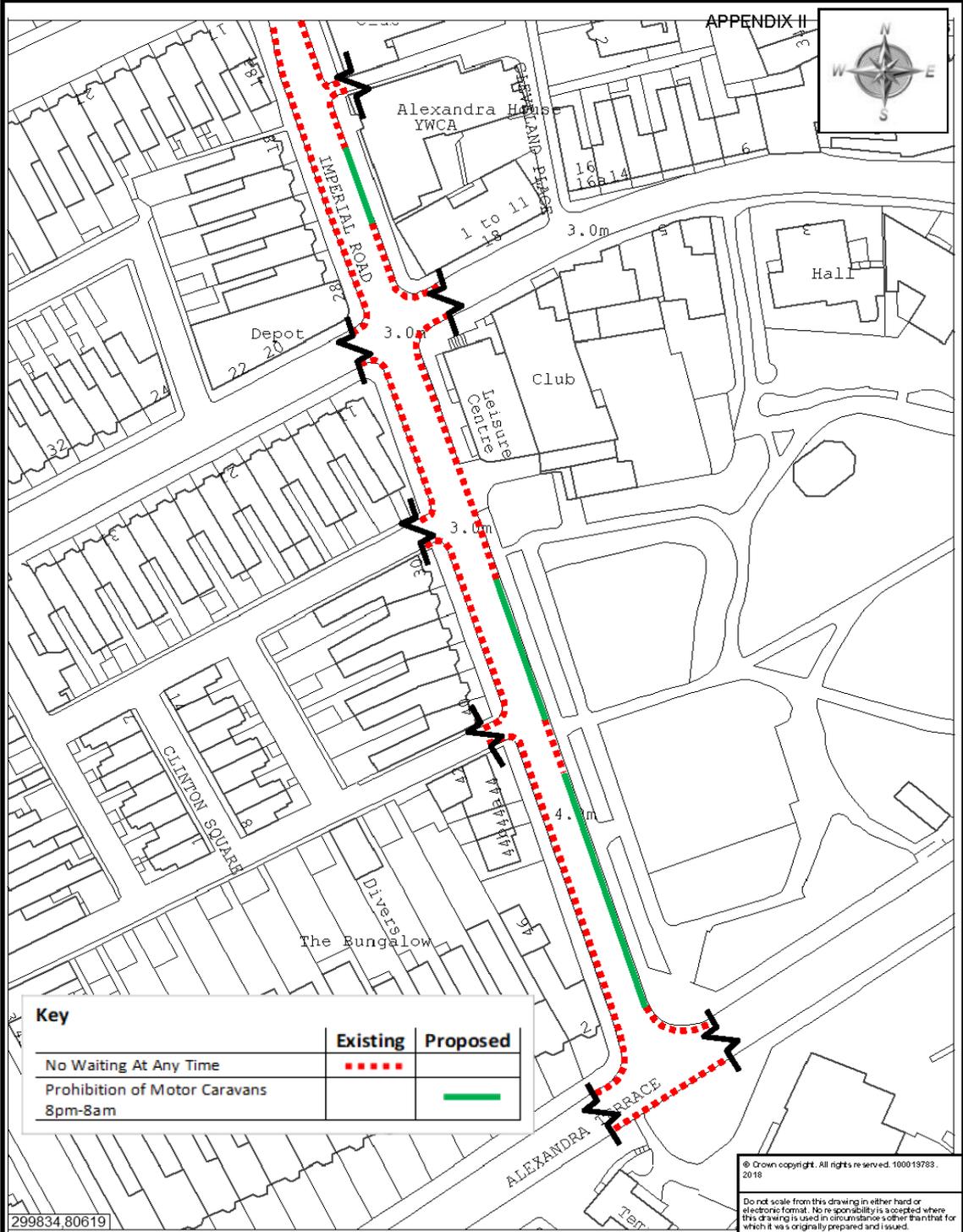


Town Clerk
Exmouth Town Council

c.c. Lee Cranmer – DCC Highways
c.c. Councillor Stuart Hughes



**Appendix II
To HIW/18/24**



| Key | Existing | Proposed |
|---------------------------------------|----------|----------|
| No Waiting At Any Time | | |
| Prohibition of Motor Caravans 8pm-8am | | ———— |

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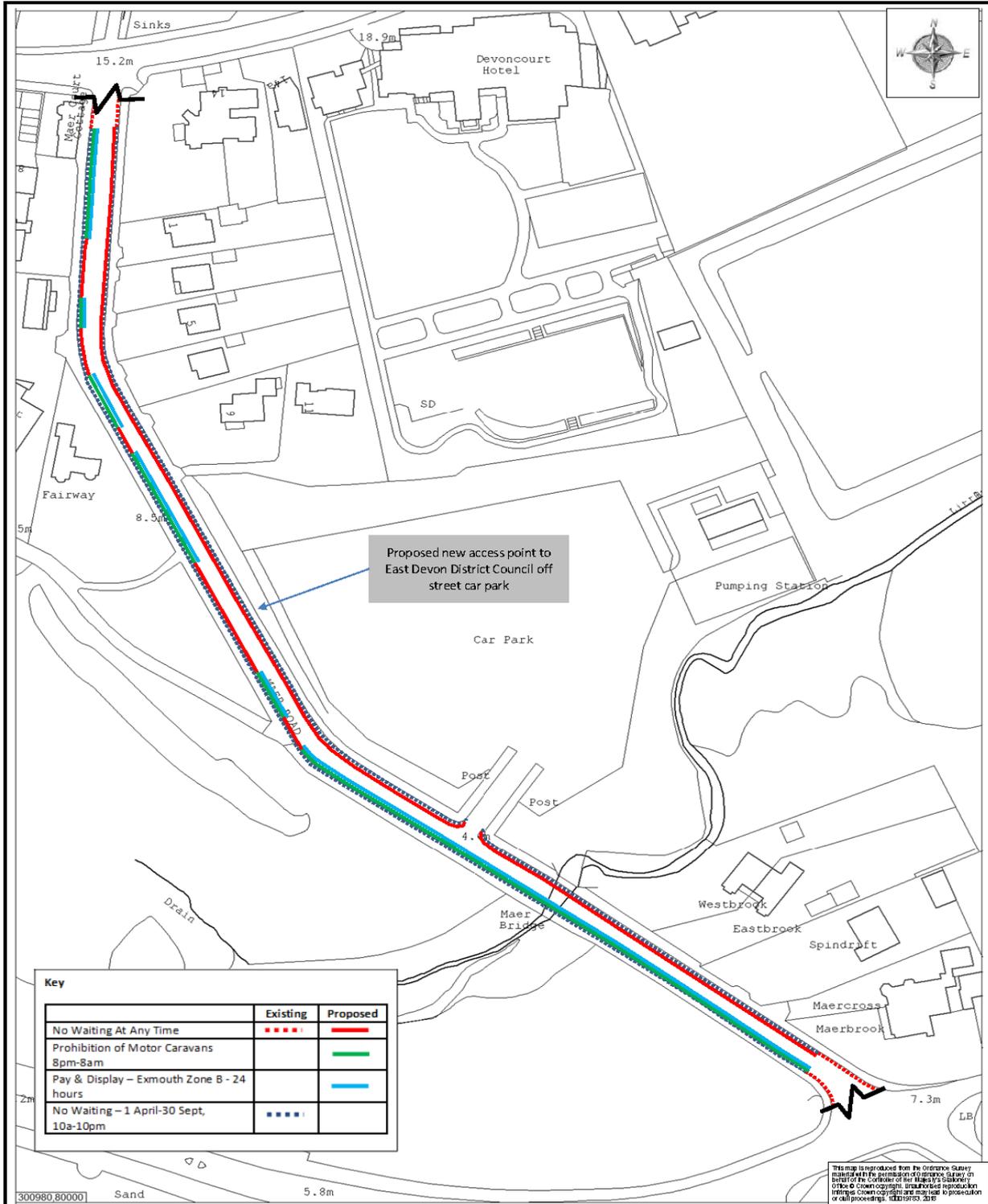
Meg Booth - Chief Officer for Highways, Infrastructure Development & Waste
TRAFFIC ORDERS & POLICY TEAM
DEVON COUNTY COUNCIL
HIGHWAY MANAGEMENT, LUCOMBE HOUSE COUNTY HALL, TOPSHAM ROAD, EXETER EX2 4GD
Telephone 0140 555 1004

SCHEME
Seafront Waiting Restriction Review

DRAWING
IMPERIAL ROAD, EXMOUTH

| | |
|-----------------|-----------------|
| <i>drawn by</i> | <i>scale</i> |
| LJC | nts |
| <i>date</i> | <i>O.S. Ref</i> |
| 12-Jan-2018 | 299929, 807 12 |

drawing number
ENV5651/01(A)



| Key | | |
|---|----------|----------|
| | Existing | Proposed |
| No Waiting At Any Time | ••••• | — |
| Prohibition of Motor Caravans 8pm-8am | | — |
| Pay & Display – Exmouth Zone B - 24 hours | | — |
| No Waiting – 1 April-30 Sept, 10a-10pm | ••••• | |

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High Road - City of Exmouth, Highways, Infrastructure Development & Works
 PROJECT MANAGER: JIMMY BROWN
 DESIGNER: JIMMY BROWN
 CHECKER: JIMMY BROWN
 DATE: 18 JAN 2018

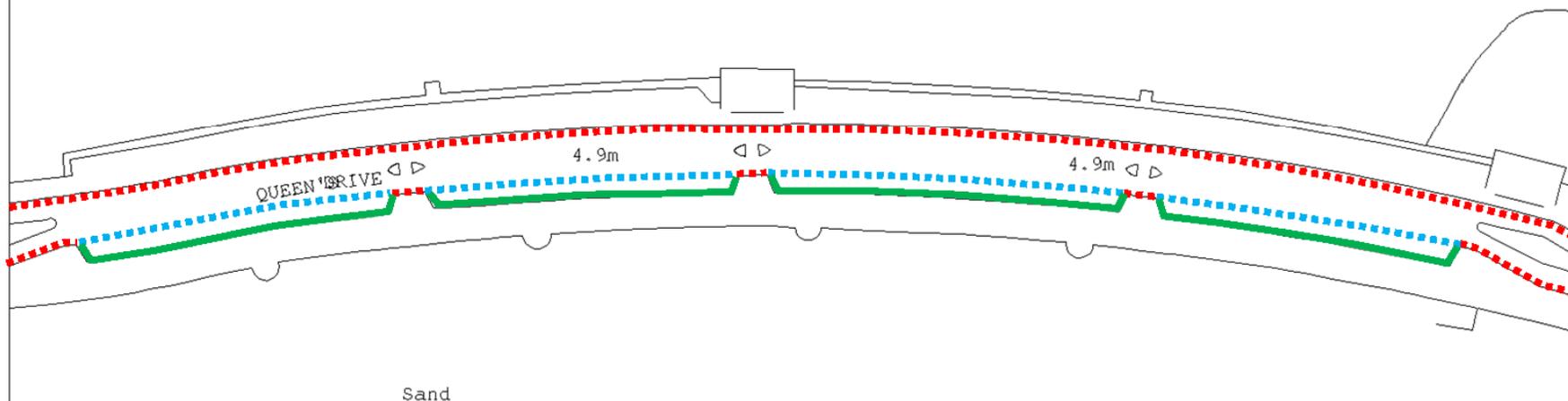
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| SCHEME | Seafront Waiting Restriction Review | |
| DRAWING | MAER ROAD, EXMOUTH | |

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| Drawn by | LJC | Scale | nts |
| Date | 18-Jan-2018 | D.S. Ref | 301047, 80171 |
| Drawing number | ENV5651/02 (A) | | |



Key

| | Existing | Proposed |
|---|----------|----------|
| No Waiting At Any Time | ----- | ----- |
| Prohibition of Motor Caravans | ----- | ----- |
| Pay & Display – Exmouth Zone B - 24 hours | ----- | ----- |



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SCHEME

Seafrost Waiting Restriction Review

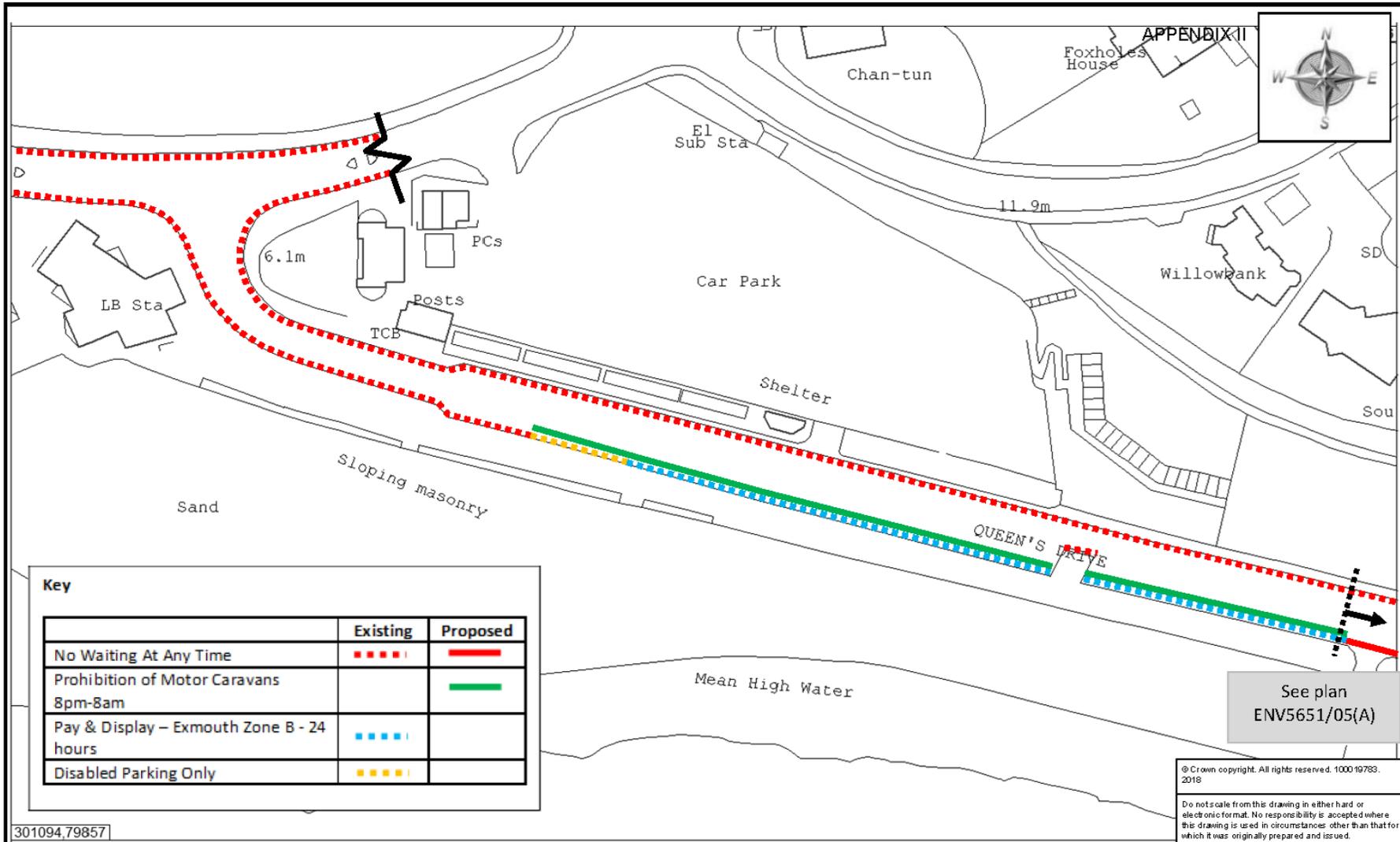
DRAWING

QUEENS DRIVE, EXMOUTH

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| drawn by | scale |
| LJC | nts |

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|-------------|---------------|
| date | O.S. Ref |
| 18-Jan-2018 | 300833, 80052 |

drawing number
ENV5651/03 (A)



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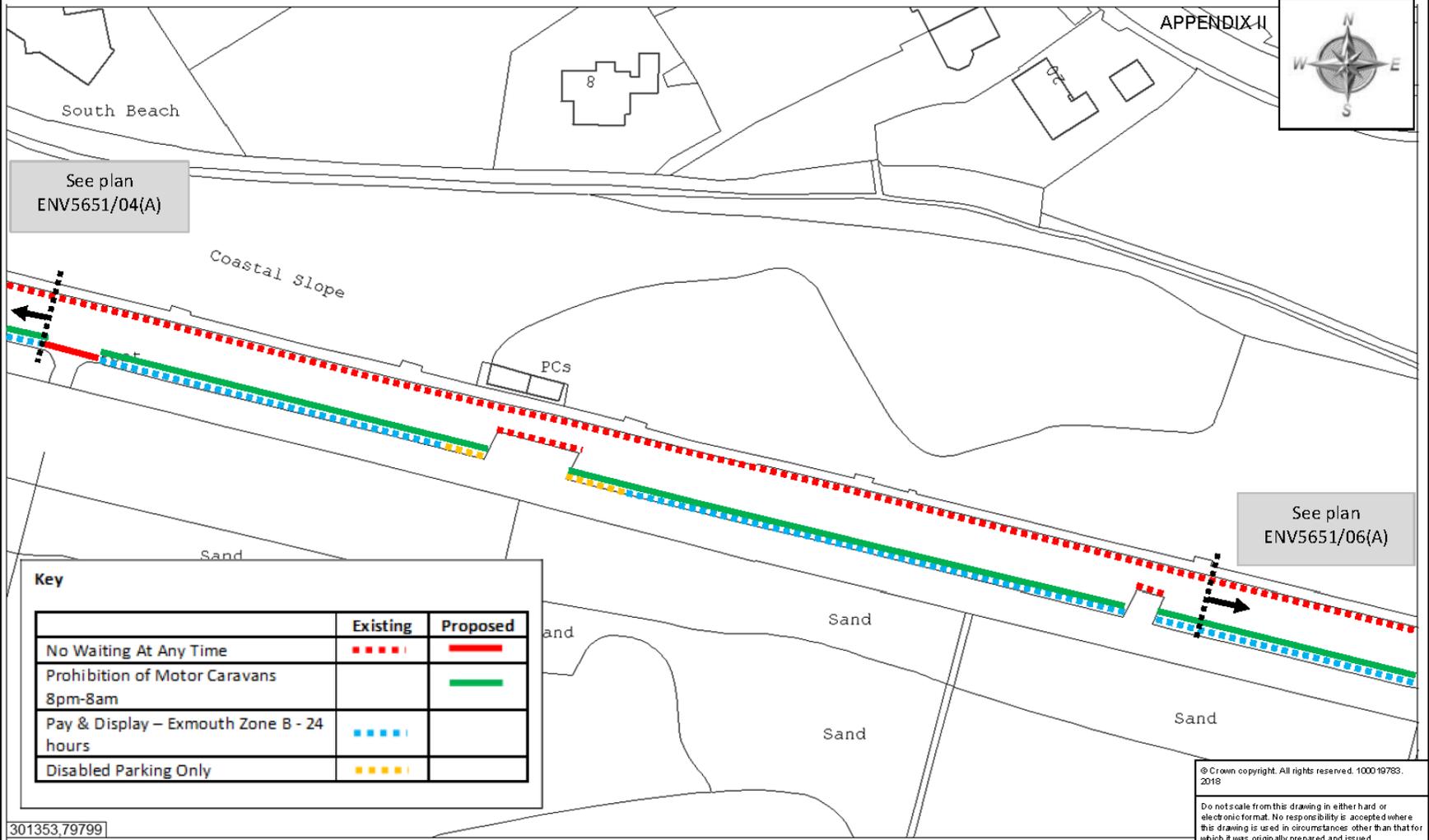
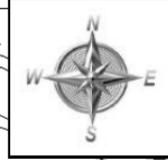
SCHEME
 Seafront Waiting Restriction Review

DRAWING
 QUEENS DRIVE SPUR ROAD, EXMOUTH - Section 1

| | |
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| drawn by | scale |
| LJC | nts |
| date | O.S. Ref |
| 18-Jan-2018 | |
| drawing number | |
| ENV5651/04 (A) | |

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APPENDIX II



| | Existing | Proposed |
|--|----------|----------|
| No Waiting At Any Time | ----- | ----- |
| Prohibition of Motor Caravans 8pm-8am | | ----- |
| Pay & Display – Exmouth Zone B - 24 hours | ----- | |
| Disabled Parking Only | ----- | |

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Telephone 0345 165 1004

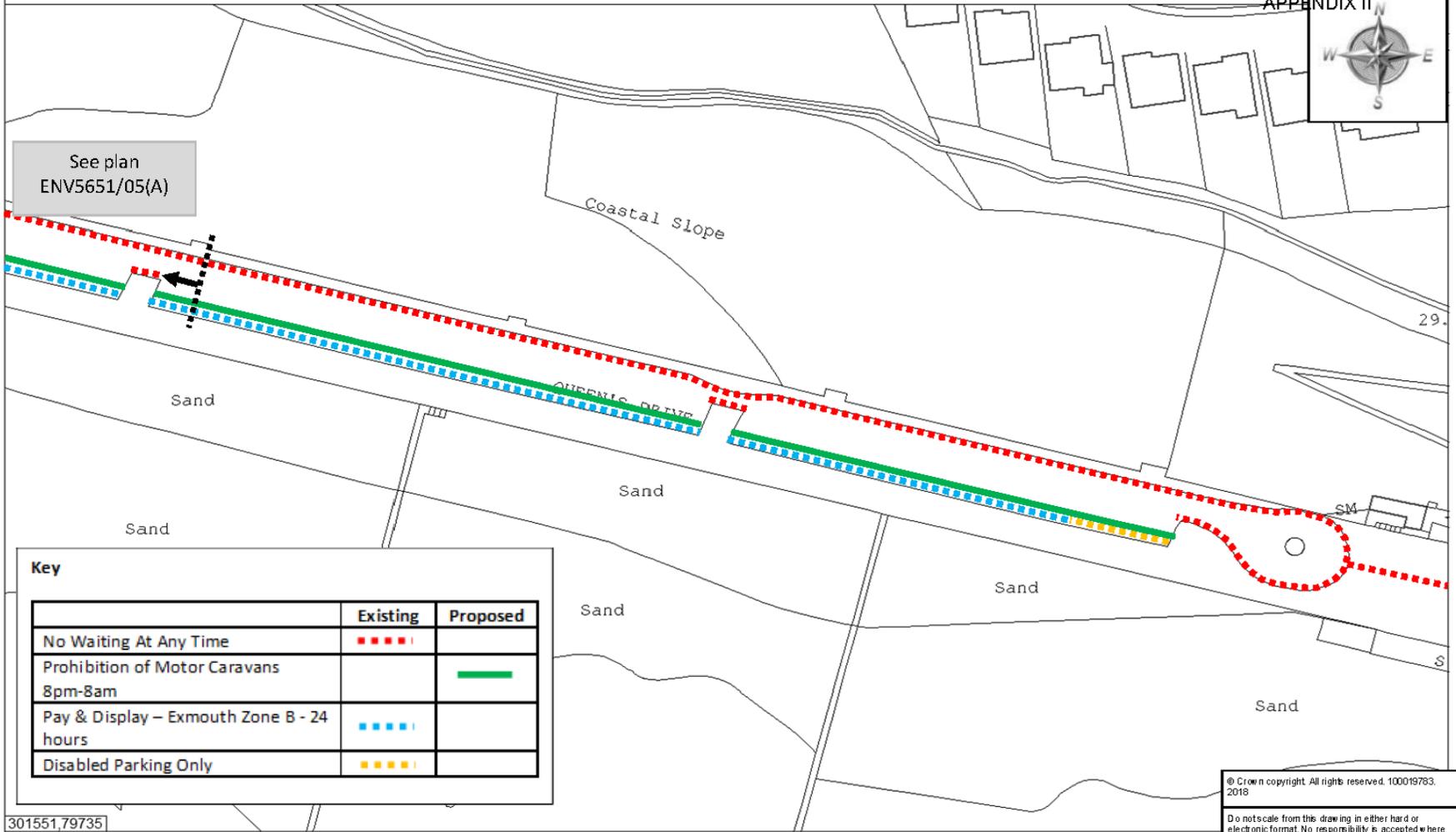
SCHEME
Seafront Waiting Restriction Review

DRAWING
QUEENS DRIVE SPUR ROAD, EXMOUTH - Section 2

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|-----------------------|----------|
| drawn by | scale |
| LJC | nts |
| date | O.S. Ref |
| 18-Jan-2018 | |
| drawing number | |
| ENV5651/05 (A) | |



See plan
ENV5651/05(A)



Key

| | Existing | Proposed |
|--|----------|----------|
| No Waiting At Any Time | ----- | |
| Prohibition of Motor Caravans 8pm-8am | | ————— |
| Pay & Display – Exmouth Zone B - 24 hours | ----- | |
| Disabled Parking Only | ----- | |

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SCHEME
Seafront Waiting Restriction Review

DRAWING
QUEENS DRIVE SPUR ROAD, EXMOUTH -

| | |
|---|--------------|
| drawn by LJC | scale nts |
| date 18-Jan-2018 | O.S.Ref |
| drawing number ENV5651/06 (A) | |

EAST DEVON DISTRICT COUNCIL

NOTICE OF PROPOSED VARIATION OF ORDER

**EAST DEVON DISTRICT COUNCIL (CIVIL ENFORCEMENT OFF-STREET
PARKING PLACES) AMENDMENT ORDER NO. 1 2018**

Notice is hereby given that **East Devon District Council** in exercise of its powers under Part IV of Schedule 9 of the Road Traffic Regulation Act 1984 (as amended) as further regulated by the Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996 (as amended) and of all other enabling powers intends to **vary** the East Devon District Council (Civil Enforcement Off-Street Parking Places) Order 2008 (as amended) ("the 2008 Order") which will have the effect of allowing Motor Caravans to park overnight in the following long stay car parks located within Exmouth, Devon:

1. Imperial Road Recreation Ground;
2. Maer Road; and
3. Queens Drive Echelon.

Documents giving more detailed particulars of this proposed amendment Order are available for inspection during office hours at Reception, East Devon District Council, Council Offices, Knowle, Sidmouth, Devon, EX10 8HL.

Objections (and other representations) in connection with the proposed amendment Order should be made in writing specifying the grounds for objection to Legal Services, , East Devon District Council, Council Offices, Knowle, Sidmouth, Devon, EX10 8HL, quoting ref: CAR.2-0065, by no later than **6th April 2018**.

East Devon District Council – Off-Street Car Parks

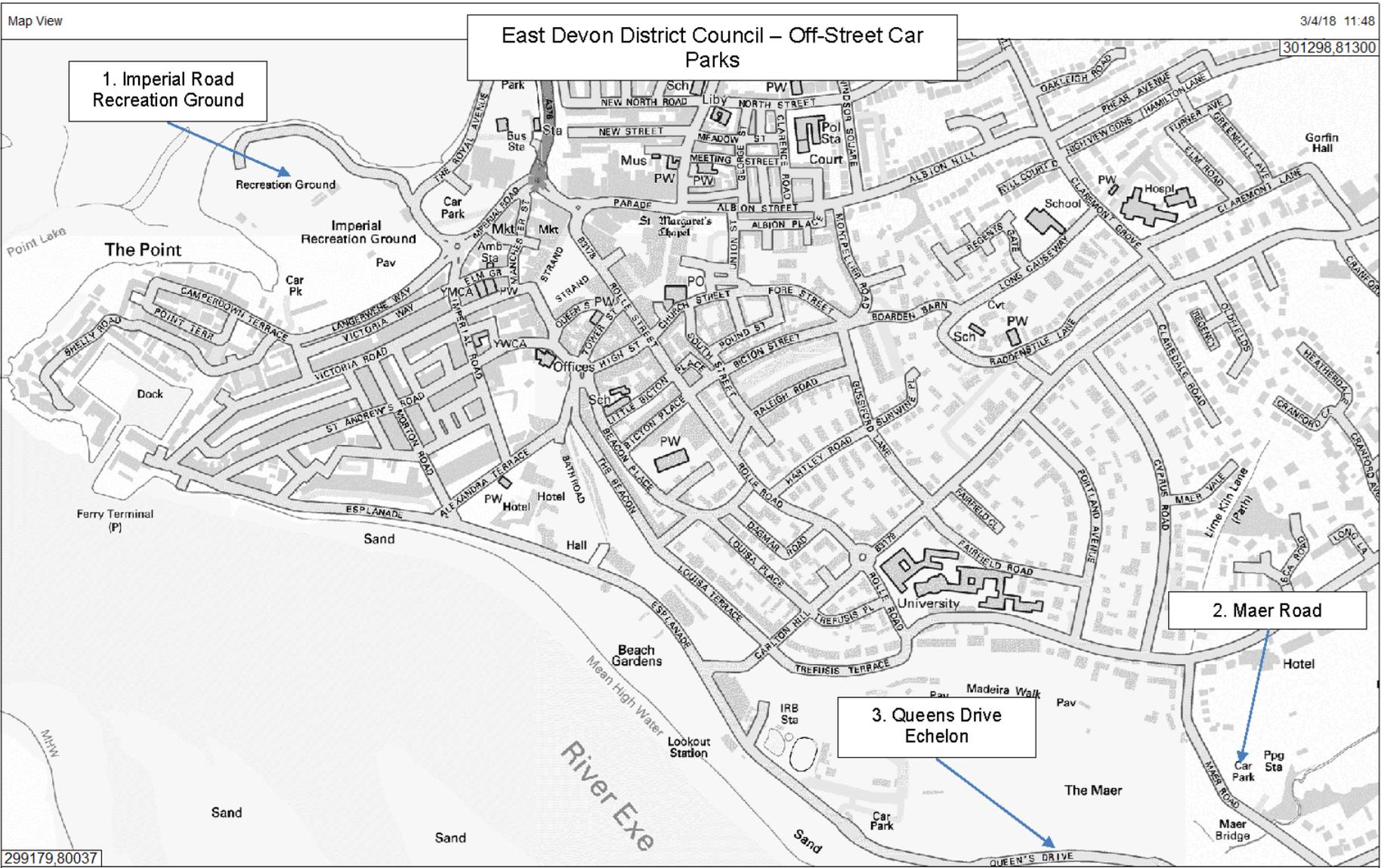
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1. Imperial Road Recreation Ground

Recreation Ground

2. Maer Road

3. Queens Drive Echelon



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Scale 1:7884

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Devon County Council (Exmouth Seafrost) (Prohibition of Motor Caravans & Various Restrictions) Amendment Order

| Comment | Officer Response |
|--|---|
| <p>First Respondent – Visitor, Eureka Terrace, Honiton Visitor objects to the proposed restrictions in that small vans/motorhomes are being penalised, where in many cases they are no larger than MPVs/4x4s. Visitor feels the classification of a camper is too ambiguous and doesn't differentiate between small van-based vehicles and large motorhomes. Visitor argues that regular commercial vans with rear conversions may be overlooked; comes down to the log book classification. Visitor also feels certain activities will be affected; early morning fishing, late night meals and so forth. Visitor feels restricting the smaller vans will have a detrimental effect on people visiting and contributing to the local economy.</p> | <p>Motor caravan has the same meaning as in Regulation 2(1) of the Motor Vehicles (Type Approval) (Great Britain) Regulations 1979, which is defined as follows:</p> <p>“Motor caravan” means a motor vehicle which is constructed or adapted for the carriage of passengers and their effects and which contains, as permanently installed equipment, the facilities which are reasonably necessary for enabling the vehicle to provide mobile living accommodation for its users.</p> <p>Comments noted regarding conversion of commercial vehicles.</p> <p>It is not feasible to differentiate between small van based vehicle and large motor homes when signing on-street parking restrictions.</p> <p>Provision will be provided by East Devon District Council (EDDC) for off-street parking for motor caravans and there are no current proposals to implement on-street restrictions on motor caravans on The Esplanade.</p> |
| <p>Second Respondent – Resident, Cranford Close, Exmouth Resident objects the proposals on the grounds that small camper vans are included and are no larger than 4x4s/MPVs. Resident doesn't feel the rubbish left behind is solely due to overnight stayers. Resident suggests a seasonal ban may be more appropriate. Resident also expresses concern about vehicles parking along Maer Road and narrow width during peak periods.</p> | <p>It is not feasible to differentiate between small van based vehicle and large motor homes when signing on-street parking restrictions.</p> <p>Maer Road is between 7.8 – 8.0 metres in width, which is sufficient to provide parking and maintain 6.0 metres for running lanes.</p> |
| <p>Third Respondent – Visitor, Newport, Gwent Visitor objects to the proposals. Visitor owns an older Volkswagen campervan and states the vehicle does not struggle to fit in standard car parking spaces. Visitor wonders if a length restriction would be more suitable.</p> | <p>It is not feasible to differentiate between small van based vehicle and large motor homes when signing on-street parking restrictions.</p> |
| <p>Fourth Respondent – Visitor, Charles Road, Honiton Visitor objects to the proposals. Visitor is upset at the restrictions, particularly the restriction on small campervans. Visitor does not feel the alternative car park spaces with no view are a suitable substitute.</p> | <p>It is not feasible to differentiate between small van based vehicle and large motor homes when signing on-street parking restrictions.</p> |

| Comment | Officer Response |
|--|---|
| <p>Fifth Respondent – Visitor, Hyde Lane Park, Taunton Visitor objects to the proposals, in particular to the east of the lifeboat station. Visitor feels a minority of inconsiderate motorhome owners have caused the issue and now everyone affected is a victim. Visitor states their vehicle fits into the bays no problem and they always spend money in the town and on local services. Visitor states that it's the size of the larger vehicles that is the problem and smaller vehicles shouldn't be grouped with them and subsequently penalised. Visitor feels these restrictions will turn lots of people away from Exmouth and head elsewhere instead.</p> | <p>It is not feasible to differentiate between small van based vehicle and large motor homes when signing on-street parking restrictions.</p> <p>Provision for motor caravans is being proposed by East Devon District Council in off-street car parks, including Queens Drive echelon, which has sea views.</p> |
| <p>Sixth Respondent – Resident, Evergreen Close, Exmouth Resident objects to the proposals. Resident believes motor caravans should not be classified as one group. Resident feels the number of recorded complaints verses the number of vehicles parking in total is completely exaggerated and a few complaints should not mean a blanket ban. Resident doesn't believe the alternative parking arrangements will suffice as motorhome/campervan owners park at Exmouth for the view.</p> | <p>It is not feasible to differentiate between small van based vehicle and large motor homes when signing on-street parking restrictions.</p> <p>Provision for motor caravans is being proposed by East Devon District Council in off-street car parks, including Queens Drive echelon, which has sea views.</p> |
| <p>Seventh Respondent – Resident, Drakes Avenue, Exmouth Resident objects the proposed restrictions. Resident is concerned that traffic order makes no distinction between different sizes of motor caravans. "Small vans are no larger than large people carriers, 4x4s or even large saloons." Resident agrees something needs to be done to prevent long (overnight) stays of large motorhomes but doesn't think smaller vehicles classified as motor caravans, staying for shorter periods, should be penalised too.</p> | <p>It is not feasible to differentiate between small van based vehicle and large motor homes when signing on-street parking restrictions.</p> <p>Provision for motor caravans is being proposed by East Devon District Council in off-street car parks and there are no proposals to restrict motor caravans during the day along Queens Drive, from the lifeboat station to Orcombe Point.</p> |
| <p>Eighth Respondent – Exmouth Town Council Supports proposals.</p> | <p>Support noted</p> |